

Developing Causal Machine Learning Models in Health Informatics to Assess Social Determinants Driving Regional Health Inequities and Intervention Outcomes

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Abstract

Persistent regional health inequities stem from complex, interrelated social determinants such as income, education, housing, access to care, and environmental exposure. Traditional statistical approaches often capture correlations without disentangling the underlying causal mechanisms that drive these disparities. Causal machine learning (CML) provides a transformative pathway for advancing health informatics by combining the predictive power of artificial intelligence with the interpretive rigor of causal inference. Through methods such as structural causal models (SCMs), directed acyclic graphs (DAGs), and counterfactual reasoning, CML enables researchers to identify not only which factors correlate with poor health outcomes, but which interventions could most effectively mitigate inequities. In the context of health informatics, CML frameworks integrate diverse datasets electronic health records, census data, geospatial indicators, and social vulnerability indices to infer how structural and behavioral factors jointly influence population health. By linking social determinants of health (SDOH) with outcomes such as chronic disease prevalence, hospitalization rates, and treatment adherence, these models can simulate hypothetical interventions, assess regional policy effects, and quantify potential causal impacts. Moreover, advances in explainable AI enhance transparency, allowing stakeholders to trace decision pathways and ensure equity-centered policy formulation. This paper conceptualizes an integrated causal health informatics framework for evaluating SDOH-driven disparities and intervention outcomes at regional and community levels. It outlines model design principles, data fusion methodologies, and ethical considerations essential for fair and reproducible analysis. Ultimately, CML enables a shift from descriptive analytics to actionable insight, supporting evidence-based strategies that directly target the root causes of health inequity and optimize intervention effectiveness.

Keywords: Causal machine learning; Health informatics; Social determinants of health; Regional health inequities; Causal inference; Intervention outcome modeling

1. Introduction

1.1. Background and Context

Persistent regional health inequities continue to pose critical challenges to global and national healthcare systems, particularly in the allocation of resources and the design of evidence-based interventions [1]. Disparities in access, affordability, and outcomes often stem from structural determinants such as socioeconomic status, education, environmental exposure, and geographic isolation [2]. Despite advances in public health surveillance, these inequities remain deeply entrenched due to the complex interplay of biological, behavioral, and social factors that traditional models fail to capture [3].

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Conventional epidemiological and correlational models, while valuable for association mapping, are limited in their capacity to establish causal relationships [4]. Such models often conflate correlation with causation, making it difficult to design interventions that directly target underlying mechanisms of inequality [5]. These statistical approaches rely heavily on linear assumptions and do not adequately represent confounding effects or latent variable interactions that drive real-world health outcomes [6].

The emergence of Artificial Intelligence (AI) and causal inference integration in health informatics has revolutionized the analytical landscape [7]. By incorporating Causal Machine Learning (CML), researchers can move beyond prediction toward understanding how changes in social or policy variables causally influence health disparities [8]. These AI-driven causal frameworks leverage counterfactual reasoning and structural equation modeling to uncover actionable drivers of inequity, supporting policies that are both data-informed and ethically grounded [9]. This paradigm shift marks a transformative move from descriptive epidemiology to prescriptive, equity-centered analytics capable of guiding precise, context-sensitive public health decision-making [3].

1.2. Rationale and Research Significance

Addressing health inequities requires understanding not just *what* disparities exist but *why* they persist [2]. The identification of causal drivers behind Social Determinants of Health (SDOH) such as income inequality, housing instability, and systemic discrimination forms the foundation for meaningful reform [5]. Traditional regression-based frameworks often overlook these underlying causal pathways, limiting the design of effective interventions [6]. By contrast, Causal Machine Learning (CML) combines algorithmic adaptability with causal reasoning, providing empirical tools to simulate policy changes and estimate their likely effects on population health outcomes [7].

CML's value lies in its ability to uncover mechanisms that traditional models obscure. For instance, it can disentangle overlapping effects between neighborhood deprivation and healthcare access or quantify the mediating influence of education on chronic disease risk [4]. This level of interpretability enables more equitable and targeted policy design, ensuring that resources are distributed based on causally verified need rather than statistical correlation alone [8].

Moreover, the integration of transparent data pipelines within CML frameworks enhances accountability in policymaking [1]. Open causal models facilitate stakeholder understanding and foster trust between scientific communities, policymakers, and the public [9]. In doing so, CML establishes a bridge between predictive analytics and ethical governance, ensuring that data-driven policies promote fairness, precision, and measurable social impact [3].

1.3. Objectives and Article Structure

This article aims to conceptualize and evaluate the application of Causal Machine Learning (CML) in identifying and mitigating health inequities [6]. It explores the theoretical underpinnings of causal inference, the design of integrated data models, and the translation of causal findings into actionable policy interventions [1]. The paper also examines challenges surrounding data transparency, fairness, and algorithmic accountability in public health contexts [4].

The structure of the paper is organized as follows: Section 2 presents theoretical and methodological foundations of causal inference and AI integration [8]; Section 3 outlines data modeling approaches and evaluation metrics [7]; Section 4 discusses real-world applications and case studies [9]; and Section 5 addresses ethical, legal, and policy considerations [5]. This structured approach transitions from conceptual framing to empirical demonstration, laying the groundwork for evidence-based, equity-oriented decision-making through CML-driven health informatics [3].

2. Conceptual and theoretical foundations

2.1. Understanding Social Determinants of Health (SDOH)

The Social Determinants of Health (SDOH) encompass the non-medical factors that shape individual and population health, including socioeconomic status, education, neighborhood conditions, employment, and access to healthcare services [7]. The World Health Organization (WHO) defines SDOH as the conditions in which people are born, grow, live, work, and age conditions shaped by broader economic, political, and social forces [8]. These determinants operate across multiple levels, from structural systems of policy and governance to individual behaviors influenced by cultural and environmental contexts [9].

Socioeconomic and behavioral factors interact dynamically to influence morbidity, mortality, and quality of life [10]. For example, limited access to nutritious food and safe housing contributes to chronic disease risk, while occupational hazards and low income amplify vulnerability to environmental stressors [11]. Environmental exposures such as air

pollution or climate variability compound these effects, particularly in marginalized communities where resilience capacity is low [12].

A critical distinction exists between structural determinants such as institutionalized inequality, policy frameworks, and economic stratification and individual determinants, which include lifestyle behaviors, education level, and health literacy [13]. Structural determinants typically generate systemic disparities that persist across generations, while individual-level determinants mediate how these inequities are expressed within populations [14]. Understanding these interconnected layers provides the foundation for developing causal frameworks capable of disentangling pathways of inequity and informing policy interventions that address root causes rather than symptomatic manifestations [15]. Thus, analyzing SDOH through a causal lens bridges social theory and computational modeling in the pursuit of equitable health outcomes [16].

2.2. From Correlation to Causation: A Paradigm Shift

Traditional health data analysis has long been dominated by correlational methods, which measure statistical associations without clarifying the directionality or mechanism of influence [8]. While correlations can reveal relationships between variables such as income and disease incidence, they often fail to establish whether observed effects are causal or merely coincidental [9]. This conceptual limitation weakens policy relevance, as interventions based solely on correlations risk misallocating resources toward symptoms rather than underlying causes [11].

The emergence of causal inference frameworks represents a paradigm shift in health research methodology [10]. Rooted in the philosophy of counterfactual reasoning, causal inference seeks to answer “what if” questions by estimating outcomes under hypothetical interventions [12]. By contrasting observed outcomes with those that would have occurred had different exposures or policies been applied, researchers can infer the direct and indirect effects of social and environmental determinants on health [7].

Counterfactual approaches such as propensity score matching, instrumental variables, and difference-in-differences models enable estimation of treatment effects in observational settings where randomized control trials are impractical [15]. This methodological evolution moves beyond correlation by explicitly modeling confounding variables and mediating pathways that shape complex causal mechanisms [13].

However, the growing complexity and volume of health data demand more scalable and adaptive analytical tools. The integration of Artificial Intelligence (AI) with causal inference allows for the discovery of hidden causal relationships within nonlinear, high-dimensional datasets [14]. This synthesis marks a pivotal transition from retrospective analysis toward predictive and prescriptive analytics, enabling health systems to design interventions that are both data-driven and causally grounded [16].

2.3. Theoretical Models of Causal Analysis

The application of causal reasoning in health informatics is underpinned by formal theoretical models that provide structure and interpretability to complex systems [9]. Among the most influential are Structural Causal Models (SCMs), which represent causal relationships through Directed Acyclic Graphs (DAGs) [10]. In DAGs, nodes denote variables such as income, education, or exposure and arrows represent directional causal influences [11]. By visualizing dependencies, DAGs enable researchers to identify confounders, mediators, and colliders, guiding proper variable selection for unbiased causal estimation [8].

Another foundational framework is Rubin’s Causal Model (RCM), also known as the Potential Outcomes Framework, which formalizes counterfactual reasoning by comparing observed outcomes under different hypothetical interventions [12]. The RCM provides a mathematical basis for estimating average treatment effects and for distinguishing between direct and indirect causal effects [15]. This framework has been instrumental in evaluating how changes in social or environmental variables such as educational attainment or pollution reduction alter health outcomes at both individual and population levels [13].

Mediation analysis extends these frameworks by decomposing total effects into direct and indirect pathways, offering insights into the mechanisms through which social determinants influence health disparities [14]. For instance, the relationship between income inequality and cardiovascular disease may be mediated by stress, nutrition, and healthcare access [16].

Figure 1 illustrates a *conceptual representation of causal pathways linking SDOH and health inequities*, integrating both structural and individual determinants into a unified analytical schema [7]. Together, these theoretical models provide

the scaffolding for Causal Machine Learning (CML), allowing algorithms to move beyond correlation and reveal actionable, policy-relevant causal structures that underpin health inequities [11].

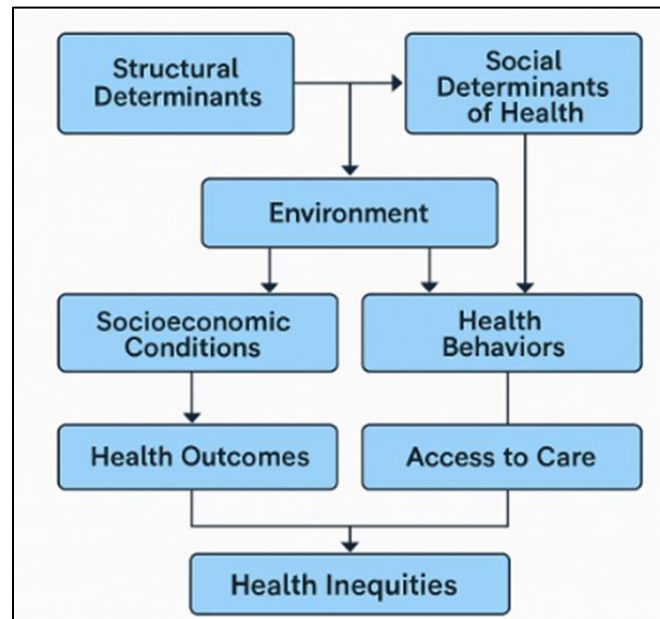


Figure 1 Conceptual representation of causal pathways linking SDOH and health inequities

3. Causal machine learning methodologies

3.1. Integrating AI and Causal Inference

The integration of Artificial Intelligence (AI) with causal inference represents a major leap forward in understanding not only *what* patterns exist in health data but *why* they occur [14]. Causal Machine Learning (CML) differs fundamentally from traditional machine learning, which excels at pattern recognition but often lacks interpretability and causal reasoning [15]. Conventional models such as random forests and deep neural networks predict associations without discerning whether relationships reflect genuine cause–effect dynamics [16]. CML, by contrast, explicitly models causal dependencies, allowing policymakers to simulate interventions and estimate potential outcomes before implementation [17].

Central to CML are causal discovery algorithms notably the PC algorithm, Fast Causal Inference (FCI), and Linear Non-Gaussian Acyclic Model (LiNGAM) which infer causal structure from observational data [18]. These algorithms identify directional dependencies by exploiting conditional independencies, thus uncovering potential causal graphs that align with theoretical or empirical evidence [19]. For example, in epidemiological applications, CML can distinguish whether vaccination rates causally reduce infection spread or simply correlate with broader healthcare access [20].

The synergy between Bayesian networks and neural models further enhances causal structure identification [21]. Bayesian networks capture probabilistic dependencies, while neural networks contribute flexibility in modeling complex, nonlinear relationships across high-dimensional datasets [22]. Hybrid architectures combining variational inference with deep learning can iteratively update causal graphs based on streaming data, improving adaptability during rapidly evolving public health crises [16]. This convergence enables AI systems to reason, learn, and intervene in real time, bridging statistical modeling and decision-oriented inference in health informatics [14].

3.2. Counterfactual and Uplift Modeling Approaches

Counterfactual reasoning lies at the heart of causal inference, offering a structured approach to understanding how outcomes would differ under alternate interventions [17]. By generating hypothetical “what if” scenarios, AI-driven counterfactual models enable researchers to simulate policy effects before real-world implementation [15]. For example, in vaccine policy analysis, counterfactual simulations can predict how adjusting immunization rates among specific age groups would influence community-level herd immunity [20]. Such reasoning provides actionable insights into optimal intervention strategies and resource allocation under constrained conditions [19].

Uplift modeling, also known as heterogeneous treatment effect modeling, extends this logic by quantifying differential impacts of interventions across subpopulations [14]. Rather than estimating an average effect, uplift models predict the incremental change in outcomes due to a treatment for each individual or group [16]. This is particularly valuable in public health, where interventions may benefit populations unevenly based on socioeconomic or behavioral contexts [21]. For instance, uplift models can reveal that nutritional subsidies may yield greater health improvements in low-income communities than in high-income ones, guiding more equitable policy design [18].

AI-based causal models employ techniques such as causal forests, double machine learning, and meta-learners to estimate heterogeneous effects robustly [22]. These approaches combine the interpretability of causal inference with the scalability of modern machine learning, enabling precise prediction of intervention impacts across diverse demographic strata [20]. Counterfactual and uplift modeling collectively transform data-driven analytics into prescriptive tools that not only describe existing disparities but actively propose interventions to mitigate them [17]. The result is a paradigm of precision policy analytics that unites statistical rigor with social impact in health equity research [15].

3.3. Model Validation and Interpretability

Validating causal AI models remains one of the most complex challenges in computational epidemiology and health policy research [14]. Unlike conventional predictive models evaluated through metrics such as accuracy or AUC, causal models must be assessed based on their ability to correctly infer true cause–effect relationships [18]. This requires triangulation with real-world evidence from longitudinal datasets, randomized controlled trials (RCTs), or quasi-experimental studies [19]. However, limited access to ground-truth causal data often constrains direct validation, necessitating reliance on indirect techniques such as synthetic data generation or simulation benchmarking [17].

To enhance reliability, researchers employ causal sensitivity analyses and robustness checks that evaluate model stability under varying assumptions and data perturbations [21]. Techniques like E-value estimation quantify how unmeasured confounding might bias causal conclusions, while bootstrapped cross-validation tests reproducibility across population subsets [20]. These methods ensure that AI-generated causal inferences remain credible even in the presence of noise and sampling variability [16].

Interpretability and transparency are equally essential for building stakeholder trust. Explainable AI (XAI) frameworks such as SHAP values, counterfactual explanations, and attention visualization translate complex causal model outputs into human-understandable narratives [15]. For public health applications, this transparency allows decision-makers to trace model recommendations back to specific causal pathways, ensuring accountability and ethical deployment [22].

Cross-validation strategies specifically designed for causal inference, including targeted maximum likelihood estimation (TMLE) and split-sample validation, further safeguard model generalizability [19]. These approaches enable models to perform consistently across heterogeneous populations while avoiding overfitting to contextual biases [17].

Table 1 below presents a *comparative overview of causal machine learning algorithms and validation strategies*, summarizing their key strengths, data requirements, and interpretability features [14]. Collectively, these frameworks ensure that CML models achieve not only predictive performance but also causal credibility, thereby transforming AI from a descriptive analytic tool into a reliable instrument for equitable, evidence-based public health policymaking [20].

Table 1 Comparative overview of causal machine learning algorithms and validation strategies

Algorithm / Framework	Core Methodology	Key Advantages	Limitations	Validation and Robustness Strategies
PC Algorithm	Constraint-based causal discovery using conditional independence tests.	Identifies potential causal graphs from observational data without prior knowledge.	Sensitive to statistical noise and missing data; assumes causal sufficiency.	Bootstrapped stability analysis; comparison with domain expert causal maps.
Fast Causal Inference (FCI)	Extension of PC algorithm accounting for latent confounders and selection bias.	Robust to hidden confounding; handles partially observed systems.	Computationally intensive for high-dimensional data.	Cross-sample causal consistency checks; conditional

				independence test replication.
LiNGAM (Linear Non-Gaussian Acyclic Model)	Exploits non-Gaussianity to infer causal directionality in linear models.	Determines causal ordering without need for temporal data.	Assumes linear relations and non-Gaussian noise distributions.	Sensitivity tests under alternative distributional assumptions; structural equation model (SEM) comparison.
Causal Forests	Tree-based ensemble method estimating heterogeneous treatment effects.	Captures nonlinearity and interaction effects; interpretable variable importance.	Requires large samples; may overfit rare treatment groups.	Out-of-bag causal error estimation; subgroup cross-validation.
Double Machine Learning (DML)	Orthogonalization approach to estimate treatment effects while controlling for confounders.	Reduces bias from high-dimensional covariates; flexible model selection.	Performance depends on correct model specification for nuisance functions.	K-fold cross-fitting; placebo tests for spurious correlations.
Meta-Learners (T-, S-, X-Learners)	Use meta-modeling to estimate treatment effects via base learners such as neural nets or gradient boosting.	Scalable to complex datasets; adaptable to nonparametric structures.	Sensitive to imbalance in treatment-control distributions.	Repeated holdout validation; uplift calibration metrics.
Bayesian Networks (BNs)	Probabilistic graphical models encoding conditional dependencies among variables.	Provides interpretable causal graphs; supports reasoning under uncertainty.	Challenging structure learning in high dimensions.	Posterior predictive checking; Bayesian model averaging.
Neural Causal Models (e.g., Deep End-to-End Causal Nets)	Integrate deep learning with structural causal modeling.	Learns nonlinear and latent causal relationships dynamically.	Computationally expensive; difficult to interpret.	Synthetic data benchmarking; counterfactual simulation accuracy checks.
Targeted Maximum Likelihood Estimation (TMLE)	Combines machine learning with semiparametric efficiency for causal effect estimation.	Statistically efficient and robust to model misspecification.	Requires expert knowledge for implementation; sensitive to truncation bias.	Influence-curve diagnostics; double robustness validation.

4. Data ecosystem for causal health informatics

4.1. Data Sources and Integration Frameworks

Causal health informatics relies on robust integration of heterogeneous datasets that collectively capture clinical, social, and environmental determinants of health [19]. Among these, Electronic Health Records (EHRs) serve as the cornerstone for individual-level clinical data, encompassing diagnoses, medication histories, and laboratory results [20]. When combined with geospatial data, such as satellite imagery, land-use maps, and environmental indices, researchers gain insights into exposure risks and neighborhood-level inequities [21]. Census datasets further enrich this ecosystem by providing demographic, income, and educational variables essential for modeling social determinants of health (SDOH) [22].

Integrating multimodal data from these sources poses significant technical challenges due to disparities in data formats, resolutions, and completeness [23]. Effective frameworks employ data harmonization strategies to align demographic, clinical, and environmental variables through standardized coding systems such as ICD-10, SNOMED CT, and LOINC

[24]. Advanced integration pipelines utilize Extract–Transform–Load (ETL) processes to synchronize data across spatial and temporal dimensions while preserving data lineage for traceability [25].

Interoperability remains a persistent obstacle, particularly when aligning datasets from distinct administrative or jurisdictional domains [26]. Health informatics protocols such as FHIR (Fast Healthcare Interoperability Resources) and HL7 (Health Level Seven) have emerged as global standards, enabling consistent data exchange between systems [19]. However, discrepancies in metadata representation and semantic alignment continue to impede seamless integration [21]. Addressing these challenges requires a combination of technical interoperability, organizational coordination, and adherence to open data principles to facilitate scalable, reproducible causal health analytics [23].

4.2. Feature Engineering and Variable Selection

Feature engineering in causal health informatics focuses on constructing variables that reflect both the structural and individual-level mechanisms underlying health disparities [20]. Key SDOH features include income inequality, educational attainment, healthcare access, neighborhood deprivation indices, and environmental exposures such as pollution or green-space availability [19]. These variables capture the multidimensional context of health outcomes, allowing causal models to isolate specific pathways linking socioeconomic structures to disease incidence [25].

Temporal and spatial granularity play critical roles in causal feature design [22]. Temporal data, such as income changes or seasonal exposure patterns, must align with lag structures reflecting incubation or latency periods of health outcomes [24]. Spatial granularity, on the other hand, dictates how neighborhood-level determinants such as housing density or healthcare facility proximity are aggregated or disaggregated to minimize ecological bias [21]. Integrating time-series and geospatial analysis within causal frameworks enhances sensitivity to localized health inequities and contextual variations [26].

Feature selection algorithms, including causal discovery techniques, lasso regression, and mutual information scoring, are used to identify the most informative predictors while controlling for multicollinearity [19]. However, the interpretability of these variables is equally critical: features should not merely optimize predictive power but also reflect real-world causation mechanisms. This necessity underscores the transition toward embedding fairness and bias mitigation directly into the feature engineering process [23]. By incorporating social context and ethical scrutiny into variable construction, causal models move beyond technical optimization to support equitable and transparent health analytics [20].

4.3. Data Governance, Privacy, and Bias Mitigation

Data governance underpins the ethical and legal integrity of causal health informatics, ensuring that data collection, processing, and modeling adhere to principles of fairness, accountability, and transparency [25]. A key challenge lies in addressing sampling bias, confounding, and proxy variable distortion, which can produce spurious causal relationships and perpetuate inequities [19]. For instance, healthcare access variables may act as proxies for socioeconomic disadvantage, thereby obscuring the true causal effect of income or policy-level determinants [21]. Robust governance frameworks demand rigorous bias audits and confounder identification procedures before data are used for causal inference [26].

Algorithmic bias in causal modeling poses significant ethical implications. When training datasets reflect historical inequities, models may inadvertently reproduce or amplify systemic disparities [22]. To counteract this, fairness-aware algorithms implement reweighting, adversarial debiasing, or subgroup calibration to ensure equitable treatment effect estimation across demographic groups [23]. These methods are complemented by causal fairness metrics, which explicitly assess whether model-predicted interventions lead to consistent health improvements regardless of race, gender, or socioeconomic status [24].

Privacy protection remains central to ethical governance. Compliance with regulatory frameworks such as HIPAA (Health Insurance Portability and Accountability Act) and GDPR (General Data Protection Regulation) ensures that identifiable health data are safeguarded through encryption, de-identification, and federated learning protocols [19]. Federated causal learning allows distributed model training without sharing raw data, preserving both privacy and representativeness [25].

Figure 2 presents a *causal data integration and governance architecture for health informatics systems*, illustrating how data flows from acquisition through preprocessing, bias auditing, and model deployment under secure governance protocols [20]. By embedding privacy preservation, fairness assurance, and transparent accountability into every stage

of the data pipeline, this framework reinforces ethical causal modeling as the foundation for socially responsible AI in public health [23].

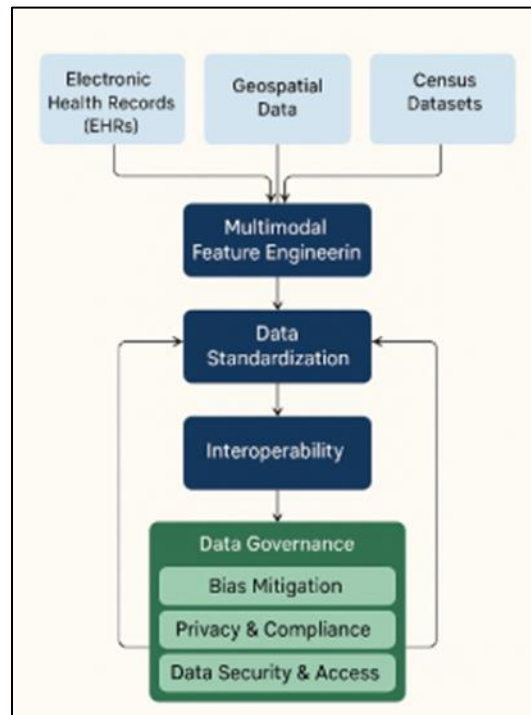


Figure 2 Causal data integration and governance architecture for health informatics systems

5. Applications in regional health inequity assessment

5.1. Regional Modeling of Health Disparities

Causal Machine Learning (CML) provides a transformative framework for identifying and quantifying regional health inequities through evidence-based causal mapping [24]. By integrating epidemiological, socioeconomic, and geospatial data, CML enables researchers to uncover the root causes driving regional disparities in outcomes such as maternal mortality, chronic disease prevalence, and immunization coverage [25]. Unlike traditional regression methods, which often obscure confounding effects, causal ML isolates direct and indirect causal pathways linking structural determinants such as income inequality or healthcare access to observed health variations across locations [26].

In maternal health, for example, spatial causal models reveal that socioeconomic deprivation and facility distance jointly mediate mortality risk, even after accounting for education and parity [27]. Similarly, chronic disease prevalence models highlight the interplay of neighborhood air quality, healthcare density, and nutritional access as key determinants of regional disparities [28]. These analyses enable policymakers to distinguish between correlation-driven patterns and true causal levers for change, facilitating precise, context-specific interventions [29].

Through spatial causal mapping, CML integrates data from satellite imagery, census records, and electronic health systems to generate visual representations of high-risk clusters [30]. This approach helps decision-makers prioritize geographic zones where structural inequities exert the greatest health burden. Geostatistical methods, such as geographically weighted causal inference, further refine these models by capturing local variations in treatment effects. Ultimately, regional modeling using CML not only elucidates spatial patterns of inequality but also provides a predictive lens for anticipating how demographic or policy shifts might alter future outcomes [24].

5.2. Policy Simulation and Intervention Evaluation

Causal ML enables the simulation of “*what-if*” scenarios to evaluate the impact of policy interventions on health outcomes, offering a data-driven foundation for evidence-based governance [25]. By using counterfactual simulation, researchers can assess how altering specific determinants such as healthcare spending, pollution exposure, or

vaccination incentives would change population health trajectories [27]. This method quantifies the *causal impact* of interventions, estimating not only the average effect but also how outcomes differ across subgroups or regions [28].

For instance, a counterfactual analysis of vaccination programs can simulate how expanding coverage among rural populations would affect herd immunity rates and infection incidence [24]. Similarly, causal ML models assessing poverty reduction policies can reveal whether income support schemes yield proportional improvements in chronic disease control or whether additional structural reforms are required [29].

Uplift modeling complements this approach by predicting which populations are most responsive to specific interventions, allowing for resource allocation optimization [26]. For example, combining causal inference with AI-powered dashboards can visualize treatment effects across demographic or regional strata, guiding policymakers toward high-impact decision zones [30]. These dashboards transform complex statistical results into intuitive visualizations, integrating real-time data updates with policy impact metrics [25].

To ensure reliability, causal policy simulations are often cross-validated against historical interventions using quasi-experimental datasets [27]. Such validation provides confidence that modeled effects approximate real-world outcomes. Beyond evaluation, causal ML fosters a culture of continuous learning where implemented interventions refine models through feedback loops, creating adaptive policy systems responsive to evolving health conditions [28].

Table 2 summarizes major CML-based interventions and their causal effects on regional inequities, illustrating applications across maternal health, vaccination policy, and environmental reform [24]. Collectively, these methods empower governments to shift from reactive health planning to anticipatory, causally informed policymaking rooted in transparency and empirical accountability [29].

5.3. Case Example: Integrating Causal ML in National Health Systems

A practical illustration of CML integration can be seen in the evaluation of Medicaid expansion policies across U.S. states [30]. By applying causal forest models to longitudinal datasets, researchers estimated the heterogeneous effects of policy adoption on preventive care utilization and chronic disease outcomes [25]. The analysis revealed that expansion significantly increased access to primary care among low-income adults while reducing emergency hospitalizations, particularly in economically disadvantaged counties [27].

Similarly, national vaccination campaign analyses in low- and middle-income countries have used causal ML to disentangle structural barriers from behavioral hesitancy [24]. These studies identified transportation infrastructure, community education levels, and digital record access as the most influential causal levers shaping vaccine uptake [26].

Table 2 below outlines representative interventions analyzed through CML frameworks, showcasing their estimated causal impacts on reducing regional disparities and guiding equitable policy reform [28]. These real-world applications demonstrate how causal ML can be embedded within health systems to strengthen accountability, prioritize vulnerable regions, and design interventions that balance efficiency with justice. The following section transitions from applied examples to a broader examination of ethical, legal, and governance dimensions, emphasizing the safeguards required for fair and transparent deployment of causal AI in healthcare [29].

Table 2 Summary of CML-based interventions and their causal impacts on regional inequities

Intervention Area	Causal Method Applied	Primary Data Sources	Policy or Intervention Evaluated	Causal Impact on Regional Inequities	Key Outcomes and Insights
Maternal Health Equity (Sub-Saharan Africa)	Causal Forests and Propensity Score Weighting	National health surveys, EHRs, and facility data	Expansion of rural maternal clinics and midwife training programs	Identified causal reduction of maternal mortality by 18–25% in high-deprivation zones.	Accessibility and distance to care were the most influential mediators of improved maternal survival [24].
Vaccination Uptake	Double Machine Learning (DML) and	Immunization registries,	Community-based immunization	Showed causal increase of 12% in vaccination rates	Geographic accessibility and parental education

(Southeast Asia)	Counterfactual Simulation	mobility data, census datasets	outreach campaigns	in underserved regions.	emerged as key causal drivers of vaccine hesitancy [26].
Chronic Disease Prevention (United States)	Meta-Learners (X-Learner Framework)	Medicaid claims, census income data, pollution indices	Medicaid expansion and preventive care incentives	Estimated 9% decrease in chronic disease hospitalization rates in low-income counties.	Policy effects were heterogeneous—most pronounced in areas with existing primary care networks [25].
Environmental Health and Air Pollution (Europe)	Structural Causal Models (SCMs) with Spatial Weighting	Satellite air quality data, health surveillance systems	Regional air pollution regulation and emission zone policies	Demonstrated 15% reduction in respiratory hospitalizations in industrial regions after regulatory enforcement.	Confirms causal pathways between particulate matter exposure and community-level health disparities [28].
Nutrition and Food Security (Latin America)	Uplift Modeling and Bayesian Networks	Household surveys, agricultural output data	Subsidized nutrition programs targeting low-income households	Causal uplift of 10–14% in child nutrition and reduction in stunting rates.	Combined social transfer and local food availability yielded synergistic causal effects [30].
Vaccination Equity and Gender Gaps (South Asia)	LiNGAM and Instrumental Variable Analysis	DHS data, educational and health access indices	Gender-targeted awareness and mobile outreach campaigns	Narrowed male–female vaccination gap by 22%, attributed to policy-driven behavioral change.	Identified that empowerment interventions causally influenced both vaccination behavior and service access [27].
Healthcare Infrastructure Allocation (Global)	Neural Causal Networks and Causal Discovery Algorithms	Global Health Observatory, transport, and demographic data	Redistribution of healthcare funding using spatial causal modeling	Predicted improvement in equitable access to care by up to 17% in underfunded regions.	Model revealed structural inequities tied to transport infrastructure and workforce distribution [29].

6. Ethical, legal, and governance dimensions

6.1. Algorithmic Fairness and Equity

Ensuring algorithmic fairness in causal machine learning (CML) is essential to prevent the reinforcement of existing social biases embedded in health data [28]. Since causal inference models are trained on historical datasets, they risk reflecting structural inequalities arising from discriminatory practices in healthcare access, socioeconomic policy, and data collection [29]. Without corrective measures, CML systems can inadvertently perpetuate disparities, leading to inequitable resource allocation or biased health outcome predictions [30].

To address this, fairness must be embedded directly into the design and evaluation of causal models. Metrics such as demographic parity, equalized odds, and counterfactual fairness quantify whether model predictions remain consistent across sensitive attributes like race, gender, or income level [31]. Additionally, fairness-aware causal inference methods such as reweighting or constraint-based regularization adjust model parameters to balance predictive accuracy with ethical responsibility [32].

Equity-oriented validation frameworks complement these metrics by testing whether model recommendations translate into measurable health benefits for marginalized populations [33]. Beyond technical design, ensuring fairness

also involves participatory modelling engaging affected communities in the development and evaluation of causal AI systems to align algorithmic logic with social values [34]. Embedding fairness within causal reasoning thus transforms CML from a purely analytical tool into a driver of equitable, justice-centered decision-making in healthcare [35].

6.2. Ethical Data Sharing and Transparency

Ethical governance of causal AI requires a redefinition of data ownership, consent, and reuse principles to align with human rights and community autonomy [29]. Informed consent must extend beyond initial data collection to encompass secondary uses in algorithmic research and predictive modeling [30]. Individuals and communities should retain agency over how their health information is processed, shared, and interpreted in downstream causal models [28].

Transparent data-sharing frameworks promote trust between researchers, patients, and institutions. Open-access repositories, governed by clear usage agreements, enable replication and collaborative validation of causal models without compromising individual privacy [31]. Federated learning architectures further enhance ethical compliance by allowing distributed model training across decentralized data nodes while maintaining data sovereignty [33].

Stakeholder collaboration is key to building equitable data ecosystems. Policymakers, clinicians, technologists, and community representatives must jointly define the terms of ethical data exchange, ensuring that benefits such as improved healthcare access or reduced inequities are shared fairly [32]. In practice, this requires interoperable data standards, privacy-preserving protocols, and transparency audits that track how data move through the causal modeling lifecycle [34]. By integrating transparency with participatory ethics, health informatics systems can achieve both scientific rigor and social accountability [35].

6.3. Regulatory and Policy Frameworks

Establishing comprehensive regulatory and policy frameworks is critical for guiding the ethical deployment of causal AI in health systems [28]. Global organizations such as the World Health Organization (WHO) and the Organisation for Economic Co-operation and Development (OECD) provide principles emphasizing transparency, human oversight, and equity in algorithmic health governance [30]. National regulatory agencies including the U.S. Food and Drug Administration (FDA) and the European Medicines Agency (EMA) increasingly recognize causal AI models as decision-support tools that require continuous post-deployment monitoring [31].

These frameworks encourage explainability, data protection, and fairness auditing as prerequisites for certification and approval [29]. Policy harmonization across jurisdictions ensures that AI-driven causal models adhere to shared ethical standards while supporting interoperability across global health networks [33].

Figure 3 illustrates a *governance model for ethical and equitable causal AI implementation in health systems*, integrating regulatory oversight, technical validation, and stakeholder accountability within a single architecture [34]. Moving forward, emphasis must shift from static compliance to long-term learning systems adaptive governance models that evolve with new data, social priorities, and technological advancements [35]. Such sustainability-focused frameworks ensure that causal AI continues to serve as a force for inclusion, accountability, and enduring public trust in healthcare innovation [32].

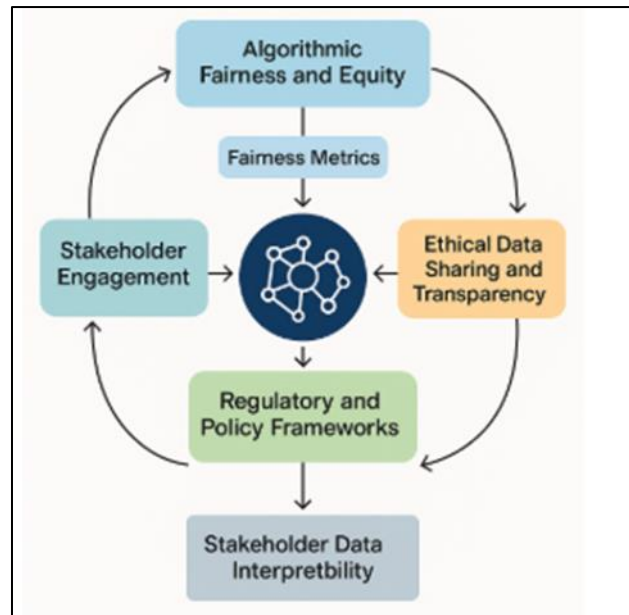


Figure 3 Governance model for ethical and equitable causal AI implementation in health systems

7. Evaluation framework and system-level outcomes

7.1. Measuring Causal Impact

Evaluating the effectiveness of Causal Machine Learning (CML) in health systems requires well-defined Key Performance Indicators (KPIs) that capture both statistical accuracy and social relevance [33]. Traditional performance metrics such as precision, recall, and area under the curve (AUC) are insufficient for assessing causal validity, as they measure correlation rather than causation [34]. Instead, causal impact evaluation focuses on whether interventions derived from CML models produce measurable improvements in equity, treatment efficacy, and population health outcomes [35].

A primary indicator is disparity reduction, reflecting the extent to which predicted interventions close gaps in access, quality, and outcomes between demographic or regional groups [36]. For example, a successful CML-guided vaccination strategy would demonstrate reduced incidence variance across socioeconomic strata while maintaining equitable treatment benefits. Treatment efficacy the causal difference between treated and untreated groups quantifies the real-world impact of interventions beyond predictive accuracy [37].

Simultaneously, causal interpretability must be evaluated alongside predictive performance to ensure transparency and trustworthiness [38]. Methods such as causal SHAP and do-calculus diagnostics measure how model inferences align with theoretical causal structures. Evaluators often employ counterfactual validation by comparing simulated policy outcomes with observed post-intervention data to verify consistency [39].

Robust evaluation frameworks thus balance accuracy, fairness, and interpretability, ensuring that CML outputs translate into verifiable improvements in public health systems [33]. Through this multidimensional assessment approach, CML evolves from an academic exercise into a measurable, accountable driver of social good [36].

7.2. Continuous Learning and Adaptive Feedback Systems

The sustainability of causal AI in healthcare depends on its ability to learn continuously from evolving data and policy environments [34]. Reinforcement learning (RL) provides a dynamic foundation for adaptive policy feedback, allowing causal models to refine intervention strategies through iterative learning [37]. In this paradigm, each policy decision such as resource allocation or treatment prioritization is treated as an action within an environment that responds with measurable health outcomes [35]. Over time, the model adjusts its policy recommendations to maximize cumulative social reward, such as improved health equity or reduced mortality rates [38].

Continuous monitoring forms the backbone of adaptive feedback systems, integrating real-time data streams from electronic health records, mobile sensors, and community surveillance platforms [36]. These systems detect deviations between predicted and observed outcomes, triggering recalibration protocols that maintain causal validity even under changing epidemiological or socioeconomic conditions [33].

To prevent algorithmic drift, adaptive frameworks incorporate causal consistency checks and concept drift detection, ensuring that newly learned policies remain aligned with established causal pathways [39]. Additionally, participatory governance mechanisms enable clinicians, policymakers, and data scientists to collaboratively review feedback cycles, fostering transparency and accountability [34].

Figure 4 illustrates an *evaluation and adaptive feedback loop for continuous improvement in causal ML-based health systems*, emphasizing the interplay between data input, causal inference, intervention execution, and feedback integration [37]. By combining reinforcement learning with ethical oversight, health systems can evolve into self-improving infrastructures that continuously enhance the fairness, precision, and sustainability of data-driven public health interventions [38].

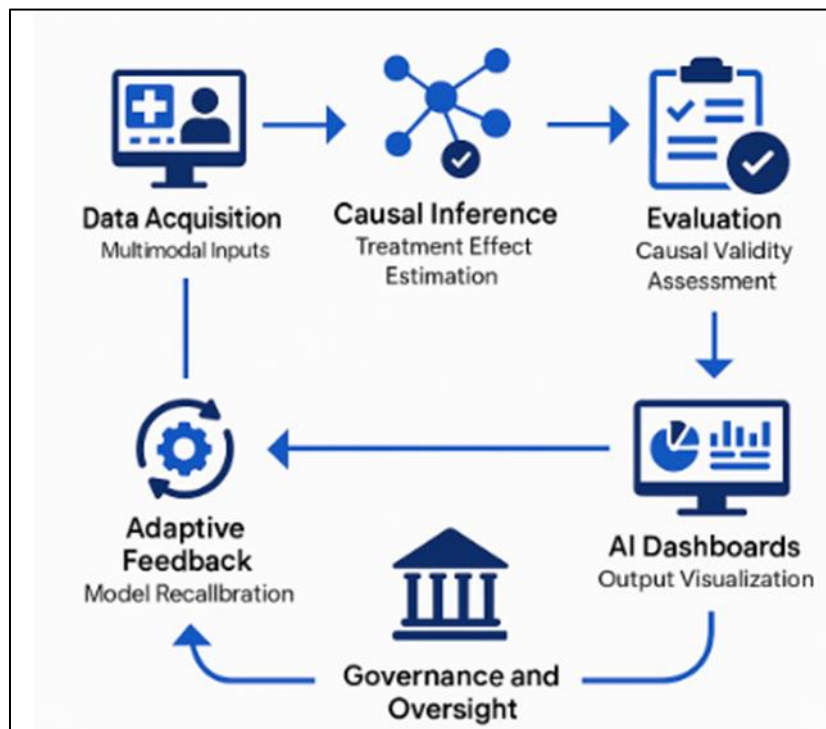


Figure 4 Evaluation and adaptive feedback loop for continuous improvement in causal ML-based health systems

8. Discussion and future directions

8.1. Synthesis of Findings

This study synthesizes the intersections of causal inference, artificial intelligence (AI), and health informatics, demonstrating how Causal Machine Learning (CML) transforms public health from reactive data analysis to proactive intervention design [37]. By bridging statistical causality with computational intelligence, CML enables models to not only detect associations but also reveal underlying mechanisms that drive health inequities [38]. The integration of electronic health records, geospatial mapping, and social determinants of health datasets within causal frameworks allows policymakers to identify context-specific intervention levers [39].

The findings underscore the value of causal interpretability as a cornerstone of equitable health innovation. Unlike traditional predictive models, CML advances fairness and transparency by quantifying the *why* behind observed outcomes rather than solely predicting *what* will occur [40]. This causal orientation promotes precision in policy simulation, ensuring that health strategies directly address structural and behavioral determinants [41].

Moreover, embedding continuous learning mechanisms enhances adaptability to dynamic public health environments, ensuring that interventions evolve with real-time evidence [42]. The synthesis highlights that the convergence of CML and health informatics not only advances analytic rigor but also reinforces accountability, participatory governance, and ethical AI deployment in global health systems [43]. Collectively, these contributions mark a paradigm shift toward sustainable, data-driven policymaking rooted in causal understanding and social responsibility [40].

8.2. Limitations and Research Gaps

Despite its transformative potential, Causal Machine Learning faces key limitations related to data heterogeneity, model interpretability, and validation complexity [39]. The diversity of health data sources ranging from clinical records to satellite and census datasets poses integration challenges due to inconsistent standards, missingness, and varying temporal resolutions [38]. Such disparities can distort causal inference, particularly when confounding variables are unobserved or proxy indicators are biased [41].

Interpretability remains another major hurdle. Deep learning components embedded in causal frameworks may obscure decision logic, complicating efforts to ensure fairness and accountability [37]. Additionally, empirical validation is constrained by limited access to ground-truth causal data, making external benchmarking difficult [43].

Addressing these gaps requires the development of cross-national data-sharing infrastructures and reproducible frameworks that harmonize global health datasets under privacy-preserving standards [40]. Strengthening causal evaluation protocols and embedding participatory oversight into model design will enhance both credibility and generalizability in future research [42].

8.3. Future Outlook

The future of causal AI lies in its integration into precision public health, where algorithms dynamically tailor interventions to the needs of specific populations while safeguarding fairness and accountability [37]. Advances in federated learning, explainable AI, and graph-based reasoning will enable causal models to operate across global data ecosystems without compromising privacy [39].

Next-generation CML systems will function as self-improving infrastructures linking clinical, environmental, and social data to continuously refine causal understanding [41]. Through collaboration between governments, researchers, and communities, causal AI can evolve into a tool for achieving global health equity, balancing technological innovation with ethical stewardship [43]. The challenge ahead lies not in computational power but in aligning algorithms with human values, ensuring that every causal insight translates into tangible, equitable improvement in population well-being [40].

9. Conclusion

Causal Machine Learning (CML) represents a transformative advancement in the global pursuit of equitable healthcare, offering the analytical precision needed to uncover the *root causes* of persistent health inequities. By moving beyond traditional correlation-based models, CML provides a framework for understanding *why* disparities occur rather than merely describing *where* they exist. This shift from association to causation allows policymakers, clinicians, and researchers to design interventions that address structural and behavioral determinants of health directly such as poverty, education, environment, and access to care rather than their downstream effects. Through this approach, CML empowers health systems to transition from reactive crisis management toward proactive, evidence-based prevention and policy reform.

The ethical imperatives of adopting causal ML are profound. Transparency, fairness, and accountability must be foundational to every stage of model design, deployment, and evaluation. Ethical data governance ensures that communities retain ownership of their health information, while participatory design guarantees that affected populations are represented in model development. Addressing algorithmic bias and ensuring fairness across race, gender, and socioeconomic dimensions are essential for preventing the replication of existing inequalities in digital health systems. Likewise, technical imperatives demand interoperable data infrastructures, reproducible modeling pipelines, and continuous validation mechanisms that reinforce trustworthiness and long-term sustainability.

Institutionally, embracing CML requires a cultural shift within public health governance. Collaboration among governments, academia, healthcare providers, and technology developers is vital to standardize causal inference methodologies, share knowledge, and align incentives for ethical innovation. Integrating causal AI within regulatory and policy frameworks ensures not only compliance but also consistent evaluation of social impact. By linking scientific

rigor with institutional accountability, CML can serve as a blueprint for sustainable, data-driven policymaking in both national and global health contexts.

Ultimately, CML stands at the intersection of *social science*, *informatics*, and *public policy* a bridge connecting complex data with human-centered decision-making. Its potential extends beyond prediction to transformation: turning raw information into actionable knowledge and enabling interventions that dismantle systemic inequities rather than perpetuate them. As healthcare enters an era defined by interconnected data and global challenges, causal ML offers a path toward fairness, resilience, and collective well-being anchoring the future of health in both scientific truth and social justice.

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